

Evaluation, analysis and perception of Sustainable Forest Management through the lens of the PEFC forest certification using two case studies in Sicily

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SUMMARY

Sustainability of forest management nowadays reached a common understanding between scientific and technical definition, a series of criteria and indicators have been implemented for monitoring the effectiveness of the management in functional and structural terms, and to evaluate its effects on ecosystem services of forests. Currently, Sicily has no forest areas with certification of sustainable forest management. In order to evaluate the diffusion of knowledge of certification schemes and their importance in SFM, a questionnaire survey was carried out during a foresters' workshop. Considering that PEFC certification could be applied to Sicilian forest context, in this paper the possibility of applying the criteria and indicators of PEFC certification of sustainable forest management is analyzed in two case studies, representative of Sicilian forest ecosystems. This analysis highlights the main weaknesses related to current management practices and inadequate consultation with stakeholders. Some critical aspects of the certification process are discussed, enlightening possibilities and difficulties.

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INTRODUCTION

At the end of the twentieth century, a new approach has been adopted to protect forest ecosystems from degradation and deforestation and to diffuse a forest management system based on principles of sustainability, (Paletto and Notaro, 2018; Faggin *et al.* 2017). In fact, since the mid-1980s,

34 promoting Sustainable Forest Management (SFM) has been a central concern of forest governance
35 globally, (Tricallotis *et al.* 2018).

36 Starting from the United Nations Conference on Environment and Development in Rio de
37 Janeiro (1992) and several Ministerial Conferences on the Protection of Forests in Europe (MCPFE)
38 the SFM has been conceptualized. During the 2nd Ministerial Conference held in Helsinki (MCPFE,
39 1993), SFM was defined as: “*the stewardship and use of forests and forest land in the forms and at*
40 *a rate of use that maintains their biodiversity, productivity, regeneration capacity, vitality and*
41 *potential to fulfill now and in the future relevant ecological, economic and social functions at local,*
42 *national and global levels, and that does not damage to other ecosystems ”(Resolution H1, D).*

43 SFM fosters the socio-economic development matched with the need for environmental protection,
44 (Mladenoff and Pastor 1993). It includes all forest values: social, environmental, cultural and
45 spiritual, (Rametsteiner and Simula, 2003). The concept provides guidance on how to manage
46 forests to provide for today’s needs (as best as possible) and not compromise (i.e reduce) the
47 options of future generations, (MacDicken *et al.* 2015).

48 A significant number of regulating systems and tools have been developed that aim to
49 address the increasing interest in promoting sustainable forest management, (Halalisan *et al.* 2018,
50 Vizzarri *et al.* 2017). They also include inventories, monitoring, forest management certification,
51 stakeholder involvement, and forest management plans, (MacDicken *et al.* 2015).

52 In order to evaluate the SFM and to achieve a common understanding of its scientific
53 definition, a series of criteria and indicators have been implemented for monitoring the
54 effectiveness of the management in functional and structural terms, and to evaluate its effects on
55 ecosystem services provided by forests (Mendoza and Prabhu 2005). Criteria and Indicators
56 (hereafter C & I) were developed in the ‘90s following the Montreal Process on Criteria and
57 Indicators for the Conservation and Sustainable Management of Temperate and Boreal Forests
58 (1995), the Intergovernmental Panel on Forests of the United Nations (1995) and the
59 Intergovernmental Forum on Forests for the implementation of Agenda 21, “1997”, (Wang and
60 Wilson 2007). During the 3rd MCPFE (Lisbon 1998), a set of 6 criteria and 35 quantitative, as well
61 as 17 additional qualitative indicators, (Baycheva-Merger and Wolfslehner, 2015) were identified to
62 evaluate the results of forest management: today those set can be considered a reference point for
63 sustainable forest management in Europe (Paletto *et al.* 2014). Since the first set of Pan-European
64 Indicators for SFM in 1998 and its improvement in 2003 (MCPFE in Vienna), experience has
65 shown that criteria and indicators are a very important tool for European forest policy, (Forest
66 Europe 2015). In fact, the criteria and indicators constitute a valid tool at the base of the “State of
67 Europe’s Forests” report.

68 This report offers a comprehensive overview of trends and policy responses related to
69 European forests, as well as an insight into sustainable forest management (SFM) in Europe,
70 (MCPFE 2015). In order to improve knowledge and data collection systems to get more information
71 on the SFM, indicators were updated during the various MCPFE. In fact, their last update was made
72 in 2015 in Madrid Ministerial Conference.

73 Those C & I of SFM have been locally adapted in many countries, taking into consideration
74 the specific conditions of the national forest resources: consequently, the common definition of C &
75 I for SFM permitted the affirmation of some voluntary forest certification schemes. Forest
76 management certification provides independent, third-party verification of adherence to a defined
77 set of management standards that promote and measure SFM, (MacDicken *et al.* 2015).

78 Besides being a tool for environmental protection, forest certification can also be a useful
79 marketing tool. In fact, for a firm the convenience of endorsing forest certification for its products
80 lies in the preference given by the consumer to the certified product, a possible willingness to pay a
81 premium price, (Carbone 2010). For managers of public institutions, ethical values also have a
82 place, following that SFM certification communicates to the public that forests are managed in a
83 sustainable way, adopting internationally recognized standards of good practice, (PEFC Italia 2017
84 c).

85 The most widespread forest certification schemes include: FSC (Forest Stewardship
86 Council) a very comprehensive and flexible scheme with very high requirements, CSA (Canadian
87 Standards Association) and SFI (Sustainable Forestry Initiative) mostly related to the North
88 American environment (Fischer *et al.* 2005), PEFC (Program for the Endorsement of Forest
89 Certification), (Paletto *et al.* 2017). In particular, the PEFC certification scheme was established in
90 1998 on the initiative of private companies and forest owners in northern Europe, in order to create
91 an eco-certification and ecolabelling system suited to the needs of the market and timber producers:
92 it had a strong link with the SFM C & I approved in the Pan-European Conference in Lisbon
93 (Santopuoli *et al.* 2015).

94 The PEFC standard differentiates itself in particular because each country develops their
95 own standards that are adapted to international criteria, while other schemes, like FSC, have an
96 international one standard, nationally adapted in each country, with less care of peculiarities of the
97 local social background and environmental frame (Frenell Staaf and Matsson 2017). Moreover, FSC
98 directly releases the certification by itself, while PEFC uses accredited certification third bodies to
99 issue the certification, (Alriksson 2016). Bearing in mind these considerations, and in particular the
100 possibility of the PEFC certification scheme to respond more satisfactorily to the peculiarities of the
101 national and regional forestry sector (especially a reduction in certification costs for highly

102 fragmented Italian forest properties), (Bernetti and Romano 2007), in this work the PEFC standard
103 was taken into account, considering also the wider diffusion of this certification scheme in Europe
104 with respect to other schemes (Maesano *et al.* 2018).

105 Looking at the European Union territory, let us examine both end cases, with regards to both
106 the adopted certification and the woods managed under forest management unit plans.

107 Finland is the first country with forest areas (95%) subject to PEFC certification of SFM,
108 (PEFC 2017). In fact, the forest sector is on the basis of the economy of the country, contributing
109 5% today to the national GDP. According to data reported by the National Forest Inventory, Finnish
110 forests are mostly privately owned, with an area under planning 67% of the whole, while all the
111 public forests have management plans, (State of Finland's Forests 2012). The PEFC scheme was
112 preferred because it is cheaper from an economic point of view, more suitable for small forest
113 owners, and offers the possibility of group certification for small forest areas, (Lopatin *et al.* 2016).
114 Quite the opposite to the Finnish territory, in Greece there are no PEFC-certified forest areas of
115 SFM and only three companies have adopted the Chain of Custody (CoC) certification, (PEFC
116 2017). Georgiadis and Cooper in "2007" showed that forest areas in Greece could be subject to
117 forest certification, but regarding management practices, a shortcoming of health and safety and
118 lack of professional training of workers, lack of communication between the stakeholders
119 constituted severe weaknesses points, (Kazana *et al.* 2015). In fact, non-managed forests are usually
120 degraded and endangered by wildfires, grazing and soil erosion (Georgiadis and Cooper 2007).
121 Most of Greece's forests, equal to 70.9% of the whole country forest area, year 2010, (FAO 2010),
122 are publicly owned, and even if the territory has high plant and animal biodiversity, the forestry
123 sector is highly neglected.

124 As for the Italian territory, according to the data reported by the PEFC-Italy database 2017
125 (PEFC Italy 2017 b), 10 out of 21 of the regions have adopted SFM certification, summarizing
126 550.8 thousand ha of certified forest area. With regards to the explained framework, also in Italy,
127 some northern regions have a significant part of forest territory under certification, while in the
128 south, forest certification (both of CoC and SFM) is quite rare or absent.

129 With regards to Sicily, the region considered in this work, currently there are no certified
130 forest areas, and there are only two companies with a Chain of Custody certification.

131 Following the finding of the absence of SFM certification in the region, in order to verify
132 the common understanding of a significant sample stakeholders with regards to forest certification,
133 a cognitive survey involving a sample of local foresters have been carried out to analyze the
134 acquaintance of forest certification, the perceptions of possible certification benefits and costs and

135 the willingness to pay for forest certification (specifically for eco-certified products and for
136 certification costs) .

137 Starting from these premises, the purpose of this work is to verify the possibility of applying
138 the Criteria & Indicators of the PEFC certificate, by comparing two public owned forests in the
139 Sicilian territory: the woods of the Bivona municipality (AG), located on the Sicani Mountains and
140 a forest area on the Madonie Mountains (PA).

141 The two areas are managed under forest management unit plans recently updated. The
142 forest management plan (FMP) is the central instrument for planning and harvesting at the level of
143 each forest stand, (Buliga and Nichiforel 2018). Forest certification process requires a FMP that has
144 to include strategies for monitoring management practices to ensure that sustainability requirements
145 are met, (Harshaw *et al.* 2009, Maesano *et al.* 2018). In fact, without a scientifically feasible FMP,
146 it would not possible to have a sustainable supply of wood, nor would forest certification and
147 international marketing of wood products be possible, (He *et al.* 2015). For this reason, the
148 following paragraph highlights the current state of Italian forest planning at two levels: national and
149 regional. In addition, an examination is carried out on the Sicilian forest sector in order to provide a
150 broader and more general vision related to the case studies analyzed.

151

152 SHORT BACKGROUND ON FOREST PLANNING AND FOREST SECTOR IN ITALY AND 153 SICILY

154 In Italy, since 1977, the administrative functions in the fields of agriculture and forests, hunting and
155 fishing, soil protection and hydrogeological constraints and nature protection have been transferred
156 to the regional authorities within some state framework laws. Even if forest management plans,
157 mainly focused on the production aspect, were compulsory from 1923 under state forest law for
158 public owned forests, in Italy only a 14% share of forests is subject to forest management unit plans
159 (settlement plans, business plans), and a lack of planning affects mainly the forests of southern
160 regions. The majority of forests are only subject to general regulations of a prescriptive nature
161 (PMPF)¹ at provincial level, (V.V. A.A. 2016).

162 In Sicily, regional laws refer to forest management plans, since 1989, and in 2006 the new
163 regional forest act introduced the concept of sustainability in the forest management plans. Anyway,
164 to date the regulations on planning have been disregarded: in fact, there are very few Sicilian forest
165 areas are managed under plans: this lack of forest planning limits also the possibility of
166 implementing the forest certification of SFM. In addition, with regards to the management plans of

¹ PMPF: Italian acronym for “Prescrizioni di Massima e Polizia Forestale”– literally “General and Forest Police Rules”

167 the many protected areas included in the Nature 2000 Network, only conservation strategies are
168 given and not any detailed forest survey and intervention requested.

169 Many of the critical issues of the Sicilian forest sector and forest ecosystems are similar to
170 those found in another area of the Mediterranean Basin, Greece. For example, for what concerns the
171 phenomenon of forest fires, their annual number, both in Sicily and in Greece, was increasing in the
172 period 1985-2011, (Turco *et al.* 2016). Moreover, the number of wildfires occurred in Sicily in
173 2017, which is 1113, was similar, as order of magnitude, to that of Greece, (1083). This
174 phenomenon is favored and facilitated by unsustainable forest management practices, degradation
175 of ecosystems and their services, as well as the continuity of fuels of very flammable forest tree
176 species, (JRC 2017).

177 In fact, unlike other areas of central and northern Europe with a high productive vocation,
178 Sicilian forest ecosystems are characterized by a strong ecological fragility, as far as, from the
179 socio-economic point of view, by a limited development of the sector, fragmentation, and
180 dispersion of productive forests; so that the Sicilian woods have mainly an ecological and landscape
181 value instead of a productive one. The local market is predominated by sawn timber and semi-
182 finished products of foreign imports, (ARTA Sicilia 2010; Federlegno Arredo 2016), while
183 potential local economic resources, especially if related to marginal areas and depopulation can be
184 glimpsed in non-wood forest products, and short food chain. On the other hand, the production and
185 the trade of forest biomass for energy use are very limited too.

186 Overall, the island's forest heritage is affected by disturbing factors such as climate changes
187 in the Mediterranean area, the spread of plant diseases and the fires: issues that a proper
188 management of forest resources could limit, developing also opportunities for economic-social
189 growth in rural areas.

190 Moreover, the complexity of the normative and a bureaucratic binding system, both at the
191 national and regional scale, makes the multifunctionality of the forest a burden for businesses,
192 rather than an added value, consequently penalizing entrepreneurs in terms of costs and
193 competitiveness, (MIPAAF 2013). Such a combination of these factors results in a poor active
194 management of the territory and of the forest heritage. Furthermore, the progressive depopulation of
195 the mountain and rural areas and the consequent increase in unmanaged territories worsen the risk
196 of hydrogeological instability and ecological inefficiency (senescence of stands, forest fire risk,
197 plant diseases caused by biotic agents, etc.), (Pizzuto Antinoro *et al.* 2014).

198 Forms of incentives as far as political and social recognition to the role of operators in the
199 sector and the developing partnership and integrated territorial management, seem to be solutions to
200 solve the widespread crisis in the Sicilian forestry sector. In addition, another way to foster the

201 forestry sector can be found in forest-wood-energy supply short chain, by carefully sizing the
202 withdrawal with the local resources.

203

204 MATERIALS AND METHODS

205

206 **Study areas**

207

208 The study areas were chosen following their significant and representative characters of
209 environment and biodiversity, as far as the different management objectives (respectively wood
210 production for energy purposes, expansion of activities of ecotourism).

211 Both sites are publicly owned, in fact they are property of the regional administration.

212 The first is located in the municipality of Bivona² on the Sicani Mountains, the second one
213 is a forest area on the Madonie Mountains³ (Figure 1).

214

215 (FIGURE 1 *Geographical position of case studies in Sicily*)

216

217 The forests of Bivona, cover an area of about 962 ha. It falls partly within the Natural Park
218 of Sicani Mountains and the SAC (Special Area of Conservation) ITA 020029. As for the
219 geological aspect, the substratum of the area is mainly marls, dolomites, dolomite limestone, and
220 silicates, while the prevalent soil types are mainly mostly composed by Vertisols and Brown soils.
221 The average annual rain is about 794 mm, and the average annual temperature is about 17 ° C. The
222 bioclimate according to the classification of RIVAS-MARTINEZ (1996), (as well as reported in
223 “La Mela Veca *et al.* 2014”), can be defined as of the lower Subhumid Mesomediterranean type.
224 Currently, the forest consists mainly of reforested stands mostly composed by conifers such as:
225 *Pinus halepensis* Miller, *Cedrus atlantica* Manetti, *Pinus nigra* Arnold, *Cupressus sempervirens* L.
226 and broadleaves like *Eucalyptus* spp.. Among the autochthonous tree species, there are *Quercus ilex*
227 L., *Quercus pubescens* Willd, *Fraxinus ornus* L., etc., (La Mela Veca *et al.* 2014).

228 The forest area in the Madonie Mountains covers more than 526.7 ha, it is entirely included
229 in the Madonie Regional Natural Park (covering the 1,32% of entire Natural Park’s area) and in the
230 SAC ITA 020016, (covering the 6,30% of entire SAC’s area). Marly limestone and dolomite
231 associated with Mesozoic siliceous rocks and arenaceous rocks form the geologic underlayer,
232 originating mainly brown and lithic soils. The average annual rain is 824.5 mm, the annual
233 temperature varies from 8° to 16° C following the altitude on the sea level. The bioclimate
234 according to the classification of RIVAS-MARTINEZ (1996), and Bazan *et al.*, 2015, varies

² “37°38’28.19’’N 13°25’23.29’’E”

³ “37°53’11.53’’N 13°59’02.94’’E”

235 between Mesomediterranean and Supramediterranean for the thermotypes and between Umid and
236 Subhumid for ombrotypes.

237 The vegetation of the area is mainly composed of mesophilous and mesoxerophile beech
238 woods, belonging to the *Luzulo-siculae-Fagetum* association, holm oaks of the *Aceri campestris-*
239 *Quercetum ilicis* association: the latter type is concentrated in the northern belt. There are also some
240 reforestations sparse stands of conifers, with *Cedrus atlantica* Manetti and *Pinus nigra* Arnold,
241 (Bertani *et al.* 2015), that covers for a total of 9.05 ha, in the amount of the 1.7% of entire forest
242 area.

243

244 **Methods**

245

246 The work was mainly carried out in three phases: the first concerning the application of C&I of
247 SFM, the second aimed at knowing the attitude of the managing boards to begin a forest
248 certification process, the last regarding a survey on the knowledge, the perception of forest
249 certification and the willingness to pay for both eco-certified products and certification costs.
250 In fact, in order to verify the compatibility of the forest resource management of the study areas
251 with the PEFC forest certification standard, a systematic analysis of the Criteria & Indicators
252 contained in the ITA 1001-1 standard (2017) was carried out. ITA 1001-1 standard (2017) is the
253 latest issue of C&I standards revised for the Italian forest certification process by the local PEFC
254 Committee. This standard consists of 6 criteria, 36 normative indicators, on which the verification
255 of the certification criteria is based; 10 descriptive indicators are also reported. Therefore, territorial
256 planning tools and the documentation of the two forest areas were examined. Information and data
257 were collected from the analysis of the two management plans, (Bertani *et al.*, 2015, La Mela *et al.*,
258 2014), of the local forest regulations (Regione Siciliana, 2006), the regional Forest Fire Prevention
259 Plan, (Regione Siciliana, 2017), the Natura 2000 network management plans, (V.V. A.A., 2008,
260 2010), the thematic cartography, as far as a fieldwork of surveys and interviews with stakeholders
261 (these last, e.g., for the Criteria 6). The table 1 (in Annex I) shows, in detail, the C&I of ITA 1001-1
262 standard and for each of these, it reports the informative source required.

263 This work made it possible to gather information and data required by the ITA 1001-1 standard,
264 and the drafting of SFM Handbook. An exhaustive example of the analysis carried out is given with
265 regards to the criteria n.3 and 4, (Table 2).

266

267 (TABLE 2 *Exemplary analysis of the application of the criteria 3 and 4 in the two case studies*)

268

269 The total, partial or non-compliance with the thresholds established by the normative indicators was
270 verified and some possible critical points detected. No judgment of conformity was expressed with
271 regards to the informative indicators.

272 The assessment of the organizational level and the attitude of the managing boards to begin
273 the certification process of the SGM was carried out by filling out an evaluation matrix provided by
274 PEFC-Italia (see later Table 4), that was submitted, face-to-face, to two general senior managers as
275 representatives of the regional administration that owns and manages the two study areas. The
276 evaluation matrix consists of 20 requirements, 10 related to the awareness of the level of
277 management and forest planning and the other 10 related to the level of internal organization of the
278 company. Furthermore, 7 requirements are fundamental (i.e. indispensable for undertaking a
279 certification process), while 13 are complementary. The matrix is structured in order to provide
280 binary responses (yes / no). If the answer is positive, the score is equal to 1, vice versa the score is
281 equal to 0. When the organization's score approaches the maximum score foreseen by the matrix
282 (20) there will be fewer obstacles in the start of the certification process (Ilarioni *et al.* 2013, PEFC
283 Italia 2017 a).

284 In particular, the first and second phases were jointly developed, as they allow to evaluate,
285 all-round, the intrinsic features and the management system of the study areas with respect to the
286 parameters required by the certification process of the SGM.

287 As regards the survey on knowledge and perception of forest certification in the local
288 regional area, a short questionnaire (see the Annex II), was proposed to the 60 people attending to a
289 technical workshop of local foresters held in Palermo on 16th April 2018, to present the
290 Forbioenergy Interreg project results as transferring activity. Professionals, public forest managers
291 and forestry graduates as far as some forestry students attended the meeting.

292 Even if the sample was objectively restricted⁴ and not strictly related with the case study
293 areas, the results of this investigation, as hereafter discussed, were encouraging. The questionnaire
294 was structured in nine points, of which three related to the characteristics of the respondents (age,
295 sector of work, level of education). In the other points, the respondents were asked to respond to
296 multiple choice questions or to specific questions measured as a dichotomous (“yes” or “no”),
297 regarding the certification processes: knowledge and acquaintance of Certification schemes,
298 usefulness and motivation, willingness to pay for eco-certified products and for certification costs.

299

⁴ Even if limited to 58 people, the sample can be considered significant in a regional context of little relevance for the forestry sector, where currently foresters are seldom employed both in public and private services

300 RESULTS AND DISCUSSION

301

302 **The questionnaire investigation**

303

304 The questionnaire was generic and not referred to the case studies and was aimed only to test the
305 knowledge of the certification theme among local technicians and managers in the sector.

306 Of the 58 technicians and managers who responded to our questionnaire, 65.5% were male,
307 82.3% were graduated (mainly agronomy and forestry M.Sc.), 7% hold a high school diploma, the
308 remaining didn't declare their level; with regards to their employment: 41.3% were professionals,
309 17.2% public managers, forestry students and not employed fresh graduated 13%, while the
310 remaining didn't declare their position. The age ranged from 18 to 34 (34.4%), 35 to 49 (41.4%),
311 over 50 (24.2%), (see Table 3).

312

313 (TABLE 3 *Respondents' characteristics*)

314

315 The analysis of the answers resulted from the questionnaire showed that the majority of
316 them (82.8%) were acquainted with the certification processes, all considering it as a positive and
317 useful opportunity, and 55.2% knew the chance of both SFM and CoC certification. Conversely to
318 other cases study (e.g. Tian *et al.* 2018) the most part of the respondents (89.7%) referred the
319 willingness to pay for the costs to participate in forest certification program.

320 Anyway, it must be said that the majority of them weren't forest owners. For what concerns
321 the willingness to pay for certified wood products, 55.1% were willing to pay a price premium, 27.6
322 % were not willing to pay, and the remaining did not provide any answers. These results confirm
323 the usefulness that respondents attribute to forest certification.

324 Referring to the driving motivation, 68.9% attributed both ecological and economical values
325 as good reasons to adopt SFM certification, while 20.7% recognized mainly sustainability values
326 and only 10.3% put forward the economic benefits of certification.

327

328

329 **Applying the Criteria & Indicators of the PEFC and analysis of evaluation matrix**

330

331 The results of the analysis of C & I for each of the two areas are reported in Table 5: note that for
332 some normative indicators no judgment is given following the absence of grounds for evaluating
333 them in the studied areas.

334 The results emerging from the checklist are also expressed as a percentage, highlighting for
335 the Bivona forest a 58% compliance, 8% partial compliance, 19% non-compliance and the

336 remaining 14% not taken into account. With regards to the study area of the Madonie Mountains a
337 64% positive compliance, 17% negative compliance, 11% partial compliance were found, while the
338 remaining 8% wasn't taken into consideration (Figures 2-3). The evaluation matrix compiled by the
339 managers of the two areas (Table 4) shows some more information: the score on the requirements
340 for applying the PEFC certification, in both cases, was 60% against the required full compliance
341 (100%), i.e. 12 points out of 20 for positive response.

342 These last considerations confirm, as first, the planning deficiencies of the examined
343 context, if we consider that in other contexts, where planning is more efficient, the adopted plans
344 respond much more effectively to the SFM criteria and indicators (e.g. Mrosek *et al.* 2006).

345

346 (TABLE 4 *Evaluation matrix*)

347

348 (TABLE 5 *Checklist of the verification process of the Sustainable Forest Management system to the*
349 *6 PEFC criteria*)

350

351 (FIGURE 2 *Checklist results expressed as percentage for the municipal forest of Bivona*)

352

353 (FIGURE 3 *Checklist results expressed as percentage for the forest area in Madonie Mts*)

354

355

356 The analysis of the checklist highlights some critical issues, represented by non-compliance or
357 partial compliance judgment expressed for some criteria and indicators. With regard to the forest of
358 Bivona it was found that:

359 - there is a considerable variation of the forest area due to the long-standing problem of wildfires
360 (criterion 1, indicator 1.1 a); Forest fire prevention plans at regional and local level are devoted to
361 cope this and to reduce the impact of wildfires;

362 - there is no a system to record and catalog the damages occurred in forest (criterion 2, indicator
363 2.1a);

364 - there is no active and continuous monitoring system in the woods, for this reason the indicator
365 2.2a, criterion 2 is partially compliant;

366 - a greater presence of alien species compared to the indigenous ones was observed (criterion 4,
367 indicator 4.2 a). In this regard, silvicultural interventions are planned and indicated in the relative
368 management plan, aimed at renaturalising the area;

369 - there is a difficulty to maintain appropriate biological diversity in reforestation (criterion 4,
370 indicator 4.2 c);

371 - there is a prevalence of alien forest species in the area (partial compliance for the indicator 4.3 a,
372 criterion 4);

- 373 - as it is a monoplane forest, the predicted threshold is not reached in the proportion of mixed non-
374 monolayered forests (criterion 4, indicator 4.3 b); These two last depend, of course, by the
375 widespread of the reforested stands made, in the 50s to 70s of the last century, with conifers and few
376 other species: the current management plan is especially orientated to the target of renaturalization
377 of those stands;
- 378 - severe damages to the forest trees regeneration were observed, due to the presence of grazing
379 domestic animals (criterion 4, indicator 4.5 b). This is a long-standing problem in Sicily, even if
380 currently less diffused because of the abandonment of the rural areas. Anyway, it can be solved by
381 intensifying the local forest police controls, in order to verify the compliance to the local rules;
- 382 - in the management plan the activities and the operating techniques related to the execution of the
383 wood hauling are not carefully planned (partial compliance for the indicator 5.2 c, criterion 5);
- 384 - in Sicily, a forest improvement fund has never been established (criterion 6, indicator 6.9a).

385 With regard to the forest area of the Madonie Mountains, the most significant problems that
386 have emerged concern:

- 387 - the lack of a system for recording and cataloging the damages occurred in forest (criterion 2,
388 indicator 2.1a), as well as in previous case;
- 389 - the absence of active and continuous monitoring system in the woods, (partial compliance for the
390 indicator 2.2a, criterion 2);
- 391 - the lack of data in the management plan for the budget between increase and use of wood mass
392 over the years (criterion 3, indicator 3.3 a). With regard to this, the plan must be further updated,
393 following also a set of new guidelines for forest plans drawing recently issued by the regional
394 authority;
- 395 - the presence of a forest road system that is not equally distributed in the area (partial compliance
396 for the indicator 3.5a, criterion 3);
- 397 - the presence of a greater proportion of monoplane woods than the threshold established in the
398 proportion of mixed non-monolayered forests (criterion 4, indicator 4.3 b). These difficulties are
399 almost the same observed in the previous plan;
- 400 - the lack of monitoring and checking system of damage due to the presence of wildlife populations
401 (criterion 4, indicator 4.5 a);
- 402 - the absence of techniques of wood hauling in the forest management plan (partial compliance for
403 the indicator 4.8a, criterion 4);
- 404 - the lack of specific indications in the management plan relating to logging practices and
405 techniques (criterion 5, indicator 5.2 c). This is a shortcoming of the plan and reveals a weakness of

406 the sector in Sicily: the lack of specific professionalism in regional and local offices, as far as the
407 insufficient presence of foresters among professional consultant;
408 - the lack of management initiatives aimed to increase the social value of the forest (partial
409 compliance for the indicator 6.6a, criterion 6);
410 - the absence of a forest improvement fund (criterion 6, indicator 6.9a).

411 In short, the analysis of those two different forest contexts highlights that the results of
412 compliance/ non-compliance attributed to the various indicators aren't only related to the intrinsic
413 aspects of the two areas, but also on their management plans and the governance of forests
414 (common to both, as previously depicted).

415 The SFM criteria, in addition to considering the multifunctional aspects of the forest
416 (economic, ecological, social), also assess the legal and regulatory aspects of forest policy and its
417 capacity to provide guidelines for framing the conservation strategy and sustainable management,
418 for example, see criterion 4 (indicators 4.4 a, 4.8 c) of PEFC. And this is really relevant being both
419 case studies included in protected areas.

420 Some indicators taken into account in this study are strongly significant to evaluate the level
421 of SFM, especially in Sicilian forest realities. In particular, the 1.1a indicator, concerning the
422 change in the forest area, highlights two important aspects: the increase in the forest area (and/or its
423 decrease), aspects found in the two areas examined the increase in the forest, as in the case of the
424 Madonie case. The increase of forest surface, even if on one hand represents the free natural
425 evolution of the wood, on the other it must be considered to the detriment of which areas this
426 evolution takes place (e.g. areas with natural pastures and grasslands, areas with sclerophyll
427 vegetation, etc.), and if it can always be considered an advantage especially from an ecosystem
428 diversity point of view. While the certification C & I consider the increase of forest area always as a
429 positive factor.

430 On the other hand, as regards the reduction of the forest area as in the case of the Bivona
431 forest, the analysis of this problem leads to the factors responsible, both anthropic and natural (e.g.
432 fires, landslides, pathologies, etc.). The necessary corrective measures to reduce such events are
433 partly taken into consideration and fostered in the last regional Rural Development Program (RDP)
434 funding.

435 The indicator 3.1a, which evaluates the percentage of forest area managed according to
436 forest management unit plans is also highly indicative. The lack of management plans in the Sicilian
437 forests entails a lower capacity for control and intervention, while this last should be compulsory for
438 the development of the Sicilian forestry. A new set of guidelines for forest management unit plans

439 drawing have been issued by the regional authority in order to cope this problem, as far as the
440 funding for planning is currently provided through the regional RDP.

441 In fact, planning is a continuous process that implies the control of the results achieved, so
442 that the choices of the plan can be gradually revised and improved on the basis of the new
443 knowledge acquired in the meantime. Therefore, the indispensable monitoring system must be
444 closely connected to the management plan through SFM indicators, (Corona 2012).

445 The indicator 4.2 a, which deals with the differentiation between indigenous and introduced
446 species, is also particular significant. It is very useful evaluation parameter of the SFM for the
447 Sicilian forest context, because the forest coverage in Sicily is constituted for about 36% by
448 reforestation (ARTA Sicilia 2010, La Mela Veca *et al.* 2016) mainly composed by alien species, as
449 in the case of the Bivona woods. Consequently, in these areas the silvicultural interventions should
450 be oriented towards a process of renaturalization. This must be appropriately planned and regulated
451 by the planning tools.

452 In particular, the non-conformities or partial conformity found in some indicators for both
453 forests depends on the management, such as: the lack to register on the health status of the woods;
454 the lack of a surveillance system for detecting and stopping illegal activities; the absence of
455 monitoring of the wild grazing damages (especially for the Madonie complex); the lack of internal
456 forest road system; the insufficient and inaccurate information regarding the average annual
457 quantity of wood mass produced in each forest (only data at the provincial level linked to the sale of
458 timber and not specific data for the study sites were available). Moreover, no professional training
459 and refreshing courses for internal crews were carried out, especially any linked to the SFM.

460 On the other hand, the aspects related to silvicultural and ecological interventions were
461 found to comply with the regulations. In particular, a significant contribution to the compliance of
462 some criteria and indicators is related to the fact that both studied forests fall into Special Areas of
463 Conservation. Effectively, some indicators are related with the 3 and 4 criteria, aimed to evaluate
464 management aspects related to particular environmental situations such as the presence of
465 endangered species, monumental trees, maintenance of habitats for biodiversity, etc. This made it
466 possible to carry out a monitoring aimed not only at the PEFC certification, but also at the
467 verification of the implementation of the guidelines contained in the management plans of the
468 Natura 2000 areas.

469 In short, the audit carried out achieved the purpose of highlighting the difficulties
470 encountered and the strengths of the planning and management examined.

471 Anyway, some aspects of the analyzed process can be examined under a different point of
472 view. Even if the criteria and indicators of PEFC, for the purposes of monitoring the SFM, are

473 undoubtedly effective and selective, following this experience some of them revealed itself complex
474 and maybe even redundant. A detailed analysis of some aspects can help improve the efficiency of
475 the certification system. Moreover, other sources have reported limits of the schemes and indicators
476 adopted, in order to help adapt the scheme to local needs (NEPCON 2012). This is also
477 demonstrated by the constant updating of certification standards.

478 In fact, some indicators deal with different aspects of one same argument and therefore it
479 would be appropriate for all aspects concerning the same subject to be merged into a single
480 indicator. For example, some parameters of indicator 3.1: parameter 2, which relates to the methods
481 of logging operations, grazing and civic use, as well as management activities related to the
482 production of non-wood forest products and recreational services. As far as the aspect concerning
483 grazing is concerned, it is included in indicator 4.5 b; civic uses are again required by indicator 6.3
484 a; parameter 4 relating to protected area directives is treated in indicator 4.8 b; the parameter 6
485 concerning the preservation and where necessary the increase of an adequate amount of wood
486 decomposing in the forest, is also included in the indicator 4.6 a. Moreover, the aspect related to the
487 monumental trees treated in the indicator 4.6 a is partly dealt with in the indicator 4.7 a. Again, in
488 Italy the subject considered by the indicator 4.2 b, concerning the quality of the propagation
489 materials, is superfluous since the use of such materials requires an appropriate certification as
490 provided for by Directive 1999/105 / EC, transposed by Legislative Decree no. n. 386/03.

491 Finally, some considerations on the requirements of indicator 4.3b (Variation in proportion
492 of highly structured, mixed-species forest) should not be overlooked. In this regard the criticality
493 threshold establishes that the area consisting of mixed non-monoplane woods must be more than
494 50% of the total. This threshold is significant in the case of reforested stands, on the contrary it can
495 be rather restrictive for natural forests since their structural development has been determined by
496 their adaptive capacity and varies with the location. In fact, the forest can be defined as a mosaic of
497 structural situations, and not all species build mixed consortia with multiplane structures. This is the
498 case of beech, which has characteristics of regeneration and growth of young plants that tend to
499 single-layered structure, already at a young age. Although multiple layers structure, in some
500 contexts, can be defined in nature as one of the most common objectives in naturalistic silviculture,
501 it can be also defined as a transitory phase. In fact, the pure monoplane wood can also be natural,
502 while not necessarily the mixed multilayered forests are always expression of a natural evolution
503 (Paci 2004).

504

505 CONCLUSIONS

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507 The present work allowed to evaluate and monitor the SFM of two significant areas in the Sicilian
508 forest context through the PEFC criteria and indicators. At present, following our analysis, it would
509 not be possible to positively conclude the process of certification of the management of the two
510 areas. This is due to some documentary deficiencies in the management plans, due to differences in
511 procedures and in some cases lack of fundamental assumptions (such as lack of professional
512 updating of crews). On the other hand, a survey on the interest of certification, even if limited to a
513 small number of technicians, has shown the interest of these towards the acquisition of certification
514 process as well as the Chain of Custody. The answers to a questionnaire on the subject are very
515 encouraging and demonstrate their knowledge of the topic and its relevance.

516 Anyway, the aim of this work was to verify the possibility of applying the criteria and
517 indicators of the PEFC certification to two significant and representative case studies: this gave the
518 opportunity to highlight the critical aspects of the planning system adopted but also the positive
519 factors already contemplated in it, as well as expressing assessments of the applicability of the
520 certification process with an overall view of the process itself and its characteristics.

521 Highlighting the shortcomings of the planning system adopted by the region, as revealed in
522 the application of the certification process of the two case studies, can actively contribute to the
523 definition of higher local standards and more responsive to the need to adopt an effective SFM. And
524 this is a strength of the method required by certification, that in some cases it has also proved to be
525 an engine for the improvement of the system of planning and cultivation practices locally adopted
526 (Newsom *et al.* 2006).

527 Moreover, there are possible intrinsic shortcomings in the certification system adopted with
528 regard to the specificity of some specific aspects of the territory examined, as previously discussed.
529 The need for an adjustment of the criteria and indicators can be added to the periodic revisions by
530 the certification committee.

531 Consequently, this study allowed us to examine in detail the C&I of PEFC in order to
532 evaluate their adaptation to the Sicilian forest sector, permitting also, beyond of the certification
533 process, to analyze the SFM in the two pilot areas. As first, we have to start from considering the
534 historic role of forestry in Sicily, and some reflections that refer to the evolution of the forest
535 Ecosystem Services required by the local society. Traditionally, the forests were mainly managed
536 following a wood production approach, later, towards the middle of the last century, the
537 management was mainly oriented towards the tourist-recreational utility and the conservation of
538 biodiversity. Today, despite of rules that forbid to protect, our forest heritage isn't managed through
539 an effective planning system able to enhance its natural values.

540 However, some solutions are possible and already undertaken. Recently, the regional
541 authority has issued a rule that regulates the drafting of management plans and their contents. This
542 will allow the consistency of the data collected and the management methods. In addition, most
543 importantly, it has issued calls through the Rural Development Program that explicitly funded the
544 drafting of management plans for public and private properties. However, the difficulty of the
545 fragmentation of property remains, an issue that could be resolved by favoring associationism. But
546 this latter is a difficult objective in the absence of traditions, as demonstrated by the lack of
547 response to the call for financial support recently issued under the Rural Development Program. In
548 this regard, it would be useful to encourage greater participation and fostering by the ecological
549 associations and the professional categories of consultants and farmers.

550 Finally, in the new edition of the Regional Forest Plan (RFP), the strengths and weaknesses
551 of the forestry chain were recognized. And, following specific analyzes carried out also with local
552 universities, the addresses and priorities of spending for the sector have been identified.

553 This could, at least partially, solve the problem highlighted by the non-compliance with
554 criterion 6.9a.

555 Furthermore, in the RFP, specific reference is made to the need for the re-naturalization of
556 the reforested stands (see also the non-conformity of on criterion 4.3b), which is also a topic funded
557 by the Rural Development Program.

558 Therefore, fostering forest certification in this context would be a valid instrument suitable
559 for the application of SFM system. Even if it entails costs to adopt it, at the same time, however, it
560 stimulates an improvement of the organizational and administrative structures, a greater
561 transparency in management that improves the image and the prestige of the companies and public
562 management too. Moreover, with the relaunch of the tourist-recreational and naturalistic function, it
563 can be a development engine for those economically marginal territories.

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- 738 (ANNEX I TABLE 1 C&I of ITA 1001-1 standard with the informative source required)
- 739
- 740 (ANNEX II Questionnaire)